Strategic Policy and Resources Committee

Friday, 11th January, 2013

MEETING OF STRATEGIC POLICY AND RESOURCES COMMITTEE

Members present: Councillor Hargey (Chairman);

the High Sheriff (Alderman M. Campbell); Aldermen Brown and R. Newton; and Councillors Attwood, Convery, Corr, Haire, Hendron, Hussey, Layery, Maskey

Hendron, Hussey, Lavery, Maskey, McCarthy, McVeigh, Ó Muilleoir,

A. Newton and Reynolds.

In attendance: Mr. P. McNaney, Chief Executive;

Mr. C. Quigley, Assistant Chief Executive;

Mr. R. Cregan, Director of Finance and Resources;

Mr. J. McGrillen, Director of Development; Mr. G. Millar, Director of Property and Projects; Mr. S. McCrory, Democratic Services Manager; and Mr. J. Hanna, Senior Democratic Services Officer.

Apologies

An apology for an inability to attend was reported from Councillor Jones.

Minutes

The minutes of the meeting of 14th December were taken as read and signed as correct. It was reported that those minutes had been adopted by the Council at its meeting on 7th January, subject to the rejection of the minute under the heading "Minutes of Good Relations Partnership" in so far as it related to the Bonfire Management Programme – Participant Criteria 2013; accordingly the Council agreed to approve the Criteria for participants in the 2013 programme.

Finance/Value-for-Money

Financial Estimates and District Rate 2013-14

The Committee considered the undernoted report:

"1 Relevant Background Information

1.1 Members will recall that the following process has been agreed for the setting of the district rate and agreeing the estimates for 2013/14.

Budget Panel and SP&R Budget Panel and SP&R

Agreed rate setting process for 2013/14

- 1.2 At the meeting of the Strategic Policy and Resources Committee on 14 December 2012, Members approved the following recommendations in relation to the 2013/14 revenue estimates:
 - 1. That Officers should prepare the departmental cash limits report based on a zero district rate and
 - 2. That the calculations should be based on a zero growth in the Estimated Penny Product.
- 1.3 The purpose of this report is to present the cash limits for Departmental committees and the estimates for the Strategic Policy and Resources Committee for 2013/14. An outline of the key priority actions for 2013/14 for each committee has also been included as appendices to the report.
- 1.4 At the meeting of the Strategic Policy and Resources Committee on 14 December 2012 Members also agreed that a briefing note on possible scenarios to deliver a district rate below zero should be prepared. This note will be tabled at the meeting on 11 January 2013.

2 Key Issues

Cash Limits for Departmental Committees and the Estimates for SP&R Committee

- 2.1 One of the key tasks for Members is to agree the estimates for the Strategic Policy and Resources Committee and to set the cash limits for the departmental committees.
- 2.2 The table below summarises the revenue estimates for Belfast City Council for 2013/14 based on a zero district rate increase.

REVENUE ESTIMATES	<u>2013/14</u>
	£
Policy and Resources Committee	32,514,524
Development Committee	19,229,488
Parks and Leisure Committee	23,631,236
Health and Environmental Services Committee	39,221,866
Town Planning Committee	10,000
Employee Pay Rise	843,000
NET DEPARTMENTAL EXPENDITURE	115,450,114
WASTE FUND CONTRIBUTION	2,600,000
CAPITAL FINANCING	10,137,676
	,,
BELFAST INVESTMENT FUND	6,000,000
BELLAST INVESTMENT FOND	8,000,000
LESS GENERAL EXCHEQUER GRANT	<u>(4,471,433)</u>
AMOUNT TO BE RAISED THROUGH DISTRICT RATE	<u>129,716,357</u>

Local Government Finance Act (NI) 2011

- 2.3 Under the Local Government Finance Act (NI) 2011, the Director of Finance and Resources is required to provide assurance to Members on the robustness of the revenue estimates and the adequacy of the council's reserve position as part of the rate setting process.
- 2.4 The departmental estimates have been subject to scrutiny and challenge by the Finance and Performance Section to ensure that they have been developed in compliance with the corporate guidelines issued in August 2012, taking into account the key financial risks and confirming that the planned efficiencies of £2.1m have been identified and removed from the estimates for 2013/14.

- 2.5 On this basis the Director of Finance and Resources is satisfied that the estimates presented should provide adequate financial resources to support service delivery and the council's key actions for 2013/14 and that reasonable consideration of the financial risks to the council have been made in the preparation of the estimates.
- 2.6 The council's general reserves position is forecast to be at least £13.6m by the end of 2012/13. This is above the minimum requirement of £10m, as set out in the council's reserve strategy.
- 2.7 The Director of Finance and Resources is therefore satisfied that the reserves position is adequate for the council and will not require enhancement through the district rate in 2013/14.

Strategic Policy and Resources Committee

- 2.8 A spending limit of £32,514,524 is recommended for the Strategic Policy and Resources Committee in 2013/14. This represents an increase of £257,371 or 0.80% over the last year due to the reduction in income of £300,000 from the sale of electricity at the North Foreshore.
- 2.9 A breakdown of the estimates for the Strategic Policy and Resources Committee is provided in the table below.

STRATEGIC POLICY AND RESOURCES COMMITTEE	2013/14
	£
Chief Executive's Department (Inc. Legal Services)	7,895,948
Finance and Resources Department	11,571,274
Property and projects Department	12,581,272
Corporate Priorities	<u>466,030</u>
TOTAL	<u>32,514,524</u>

2.10 In addition to the above departmental estimates, the revenue estimates include a central budget of £843,000 to make provision for a 1% pay rise. This budget will be retained centrally and only released to departments on the basis of a nationally agreed pay award.

Standing Committees

2.11 Further information on the revenue estimates for the Standing Committees, including an outline of the key actions for each committee, have been included as appendices to the report. Detailed reports will be presented to each Standing Committee prior to final consideration of the District Rate at the Strategic Policy and Resources Committee meeting on the 25 January 2013.

Waste Fund

2.12 The contribution to the waste fund, to offset the stepped increase in future waste costs, has been set at £2,600,000 for 2013/14 which is a reduction of £900,000 on the previous year.

Investment Programme Commitments

Capital Programme

- 2.13 This is used to pay for enhancements to existing council assets or for the provision of new assets owned by the council. The capital programme is financed through an annual budget of £10.14m and this budget is sufficient to meet the £75m spending commitment included in the council's investment programme.
- 2.14 A further report detailing the Capital programme for 2013/14 2015/16 will be provided to the Strategic Policy and Resources Committee in February 2013.

Belfast Investment Fund

2.15 This is used to finance investment package schemes for non-council assets. As part of the rate setting process in 2012/13, the annual contribution to the fund was increased from £3m to £6m to ensure that £20m of Belfast Investment Programme funding is available by 2014/15. There is therefore no requirement to increase the current level of contribution to the Belfast City Investment Fund during 2013/14.

Local Investment Fund

2.16 This is used to fund neighbourhood capital projects for non-council assets. The £5m fund has been fully financed and there is therefore no requirement to make additional contributions through the District Rate during 2013/14.

Impact on Ratepayer

2.17 A rates bill in Belfast is made up of 55% Regional Rate and 45% District Rate. The Regional Rate, subject to Executive approval, is due to increase by 2.7%. The proposed zero district rate will mean that a ratepayer's total bill will increase by 1.49%. Appendix 1 illustrates the monetary impact on average property types.

Key Messages

- 2.18 The Head of Corporate Communications is working on briefing materials for presentation to Members at the Strategic Policy and Resources Committee on the 25 January 2013.
- 2.19 The key messages will include:
 - A Zero District Rate increase despite forecast inflation of 2%.
 - Council's Investment Programme commitments are secure.
 - Impact of Regional Rate on actual rate bills.
 - Business Alliance comment on the Zero District Rate and the Investment Programme commitments.

3 Recommendations

3.1 Members are requested to:

- i. Approve the total amount to be raised through the district rate for 2013/14 of £129,716,357
- ii. Approve the revenue estimates for the Strategic Policy and Resources Committee and the cash limit for the Strategic Policy and Resources Committee of £32,514,524 for 2013/14.
- iii. Approve the cash limit for the Town Planning Committee of £10,000 for 2013/14.
- iv. Approve the following departmental cash limits for 2013/14: Health and Environmental Services Department £39,221,866, Parks and Leisure Department £23,631,236, Development Department £19,229,488
- v. Agree that the general reserves will not be enhanced through the district rate in 2013/14
- vi. Approve a central budget of £843,000 to make provision for a 1% pay rise. This budget will be retained centrally under the control of the Director of Finance and Resources and only released to departments on the basis of a nationally agreed pay award.
- vii. Note that the revenue estimates provide adequate financial resources to deliver on the Investment programme commitments with regard to the Capital Programme, the Belfast Investment Fund and the Local Investment Fund without an additional increase in the district rate.

Rate Impact by House Type

Based on a 'Zero' District Rate increase and a 2.7% Regional Rate increase,

Giving an overall increase of 1.49%

Average increase in property types.

PROPERTY	Annual	Weekly
	Increase in	Increase in
	Rates Bill	Rates Bill
Domestic Properties	£	£
Terrace House	8.86	0.17
3-Bed Semi-Detached House	13.56	0.26
4-Bed Detached House	30.13	0.58
Apartment	8.55	0.16
Average Capital Value	11.79	0.23
Non - Domestic Properties	£	£
Office Property	108.14	2.08
Retail Property	87.06	1.67

STRATEGIC POLICY & RESOURCES COMMITTEE MAIN ITEMS OF ESTIMATED EXPENDITURE 2013/14

	Net Expenditure 2012/13	Net Expenditure 2013/14
	£	£
Chief Executive's Department	7,896,060	7,895,948
	0.400.440	0.440.000
Human Resources	2,108,448	2,110,330
Democratic Services	2,257,783	2,286,093
Corporate Communications	1,053,597	1,048,055
Good Relations	413,662	413,106
Central Support Unit	1,172,440	1,150,822
Legal Services	496,020	518,165
Strategic Policy	394,110	369,377
Finance & Resources	11,596,871	11,571,274
Pensions	1,825,000	1,761,455
Finance and Performance	2,623,383	2,644,365
I.S.B.	4,912,566	4,909,843
Internal Audit, Health and Safety	900,010	920,161
Directorate	1,085,816	1,096,336
Occupational Health	250,096	239,114
Property and Projects	12,598,192	12,581,272
PPD Operations	1,368,674	1,422,268
Projects, Procurement and Estates	-3,684,769	-3,879,827
Facilities Management	14,914,287	15,038,831
Corporate Priorities	166,030	466,030
TOTAL	32,257,153	32,514,524

<u>Summary of Priority Actions for the Strategic Policy and Resources</u> <u>Committee for 2013/14</u>

The Strategic Policy and Resources Committee is responsible for setting the strategic priorities of the council and the resources used to deliver them - namely - staff, money and assets. The work of the committee is supported by three departments - Chief Executive's, Finance and Resources and Property and Projects. The key priority actions for 2013/14 for each of these departments are outlined below.

Chief Executive's Department

Summary of priority actions for 2013/14

- Review and update Year 2 of the Investment Programme
- Develop an effective external relations strategy
- Support the implementation of the reform of local government, including the policy and legal outcomes of the legislation, preparing for shadow elections and the HR implications surrounding the transfer of functions
- Develop and implement community planning in line with emerging guidance from the DoE
- Implementation of Peace III Phase II programmes
- Develop an Interface Programme and support a regeneration programme around the interfaces in the city
- Continue to support the Decade of Centenaries programme for the city
- Deliver a new PDP process for Elected Members
- Refine Member Development Strategy in liaison with Members Development Steering Group
- Implement the new Council Constitution
- Develop and implement the Organisational Development Strategy
- As part of the Council's investment programme develop actions to support the employability and skills development element
- As part of the Council's efficiency agenda control and seek to reduce employee costs
- Provide ongoing legal advice to corporate strategic projects such as the Waterfront Hall Convention Centre, Royal Exchange, North Foreshore and Connswater
- Continue developing the legal aspect of the Council procurement policy around social clauses
- Undertake the review of information management within the Council
- Undertake a review of marketing within the Council
- Review organisational design and employee costs in relation to overtime, agency staff and working arrangements

Finance and Resources Department

Summary of priority actions for 2013/14

Coordinate and programme manage the Council's approach to implementing the local government reform process including the transfer and integration of new place-shaping functions as follows: LG Reform Regional.

- Engage and provide strategic advice and technical support to the local government reform regional implementation structures (including the Regional Transition Committee, regional Operational Board and technical implementation groups).
- Establish and oversee implementation of the work plan for the Financial Planning Sub-Group including baselining transition related costs.
- Support the Council's engagement, and input to the work of the systems convergence Working group and implementation structures of local government reform

LG Reform Internal

- Implement a programme of work (transition plan) to ensure that the Council effectively prepares for, and takes full advantage of, local government reform including the transfer and integration of new functions.
- Undertake a financial assessment of potential local government reform costs and prepare a detailed resource plan including e.g. severance schemes, service convergence costs, transfer of functions, organisational development, staffing etc.
- Provide a detailed analysis on the new rate base for Belfast
- Establish financial plan and budget for Shadow Council period
- Ensure appropriate financial consideration and due diligence is undertaken of any potential transfer of assets and liabilities form both neighbouring councils and transferring function departments

Investment Programme

- Implementation of the Super connected cities project
- Oversee the delivery of the Investment Programme including; the implementation of the project management framework and the production regular updates reports to Members, the Chief Executive and Chief Officers
- Development of a capital financing strategy for the leisure estate.

Implement a Web and Customer Focus Programme

- Implementation of a mobile website to support access to council service from mobile devices
- Implement corporate CRM to manage citizen interaction with the council and help provide a more joined up service.

Other Finance and Resources Priorities

- Improve Information Management
- Delivery of the ICT Governance Panel Projects
- Continue to Implement and mainstream a medium term financial plan including the financial management of the capital programme, city investment fund and the local investment fund;
- Develop a city financing strategy
- Sustain and enhance the rates base through tackling issues such as vacant office accommodation and business premises through the Development of programme of work on vacant property data etc.
- Improve payment systems to ensure we meet our commitment to pay 90% of our creditors within 28 days
- Develop and deliver a corporate Efficiency Programme in collaboration with the other departments to ensure the achievement of the £20m efficiency target by 2015
- Support the performance management infrastructure including the reporting and analysis of key corporate performance information
- Support the formulation, and consider measures to assess the impact of, a Corporate Outcomes Framework in conjunction with the Planning team
- Develop and report on city Pls and develop a city dashboard
- Implement an action tracking, risk management and audit management system (including health and safety) and associated processes

- Implement agreed actions arising from external review of AGRS, including implementation of a risk management development plan
- Implementation of agreed actions arising from external review of Corporate Health and Safety

Property and Projects Departmental Priorities 2013/14

- Develop the Asset Management Strategy through the Asset Management Board
- Develop and manage the Council's Programme of physical projects as identified in the Investment Package
- Develop the delivery of the Capital Programme as part of the Council's Investment Package
- Develop and Implement the Belfast Investment Fund as part of the Council's Investment Package
- Deliver the Local Investment Fund as part of the Council's Investment Package
- Manage and maintain the Council's Asset Portfolio including provision of all facilities management
- Support delivery of procurement and asset strands of the efficiency programme
- Develop and Implement a Corporate Procurement Strategy including increased local procurement.

APPENDIX 4
HEALTH AND ENVIRONMENTAL SERVICES COMMITTEE
MAIN ITEMS OF ESTIMATED EXPENDITURE 2013/14

	Net Expenditure	Net Expenditure	
	2012/13	2013/14	
	£	£	
Environmental Health	7,076,434	7,439,754	
Environmental Protection and Planning	1,164,189	1,156,037	
Regulation of Commercial Sector	1,960,196	1,891,175	
Public Health and Housing	1,480,299	1,565,766	
Community Safety and DPP	1,180,663	1,484,485	
Health Development and Advice Services	116,696	164,518	
Support and other Services	1,174,389	1,177,773	
Waste Management	15,085,972	14,488,477	
Waste Disposal	7,830,597	7,951,254	
Waste Control Monitor Enforcement	2,898,770	2,314,712	
Civic Amenity Sites	2,736,290	2,633,867	
Public Conveniences	216,995	222,830	
Waste Control Projects and Out reach	651,820	614,437	
Waste Management Business Support	556,600	563,923	
Policy and Resources	194,900	187,454	
Building Control	1,509,840	1,556,940	
Cleansing	14,774,032	14,918,212	
Cleansing and Waste Collection Ops	13,552,532	13,685,962	
Quality Assessment and Business Support	1,221,500	1,232,250	
Directorate Support	809,494	818,482	
TOTAL	39,255,772	39,221,866	

Summary of Priority Actions for the Health and Environmental Services Committee for 2013/14

General

- Continue to provide Value for Money services which achieve high customer standards across all statutory functions delivered by Building Control, Cleansing, Environmental Health and Waste Management services.
 - Keeping the streets clean including behaviour change campaigns
 - Collecting bins and providing more opportunities for recycling
 - Disposing waste in the best way sending less to landfill
 - Implementing the Clean Neighbourhoods and Environment Act and enhancing measures to deal with litter, graffiti, fly-posting, dog control, alleygating and addressing nuisance.
 - Making sure new buildings are safe and energy efficient (building regulations)
 - Making sure places of entertainment are safe (licensing)
 - Protecting health by ensuring compliance with environmental health laws including food safety, air quality, noise control, and pest control
 - Applying regulation to protect and improve health, safety and environmental standards.
 - Undertake a review of service alignment for the Department

Leadership

- Deliver a programme for removal or upgrading derelict or ruinous properties throughout the city
- Continue roll-out of Warm Zones project in cooperation with DSD
- Support and drive the Belfast Policing and Community Safety Partnership and 4 District PCSPs
- Continue to lead joint team (BCC, DSD, NIHE and DoE Planning) to develop a city-wide discussion document for student housing in Belfast – and ensure link to UU campus development plans
- Lead IBM Smarter Cities challenge funding project

- Progress recommendations from the Strategic Study of the Holyland and facilitate the Higher Education Institutions to develop appropriate structures to manage ASB in the wider university area
- Plan for and influence local government reform in respect of community planning, service convergence and housing functions.
- Take forward recommendations from the 2012 Flooding report and lead a multiagency approach to review areas of the city subject to repeated flooding and commission work to highlight significant flooding risks and infrastructure improvements.

Environment

- Implement year 2 of the Zero Waste Action Plan to increase recycling to meet a recycling rate of 45% and continue to divert more waste from landfill annually.
- Work with arc21 to ensure effective arrangements and decision making in respect of treatment and disposal of residual waste
- Lead on a pilot Integrated Neighbourhood Improvement Programme in conjunction with Area Working Group
- Implement year 3 activities in the Council Sustainable Development Action Plan

Economy

- Progress Springvale resource hub/recycling centre including completion of economic appraisal and planning assessment.
- Contribute to Council employment provision target by creating job / placement opportunities across the department

People and Communities

- Deliver a programme of coordinated work across the Council to address alcohol misuse, lack of physical activity, poor diet and smoking, linked to the Belfast Strategic Partnership priorities
- Complete Peace III projects for youth engagement & tension monitoring initiatives aimed at breaking the cycle of youth violence in 4 interface areas and reducing community tensions throughout the city.
- Lead on an Interfaces Strategy ensuring that regeneration and other Council led programmes support this
- Complete cross-Council plan for 2013 integrated summer interventions programme
- Complete phase III of the alley-gating programme to install 230 new gates during 2012-14 and bring forward and implement the new alley-gating strategy including the development of phase IV to obtain approval through the capital programme.

- Develop and deliver a programme of work should Social Investment Fund (SIF) bids be successful for council led citywide projects on health improvement.
- Implement new enforcement team model as a means of providing community safety warden type services, integrating working arrangements of CS wardens, Park Rangers and Enforcement officers
- Respond to emergencies and lead and coordinate local integrated emergency planning across the council and the city, linking with Belfast Resilience and providing support in preparation for the World Police & Fire Games 2013
- Support the Council's Older Peoples All party Reference Group and oversee the programme of work required for Belfast to become an Age Friendly City.

PARKS AND LEISURE COMMITTEE MAIN ITEMS OF ESTIMATED EXPENDITURE 2013/14

	Net Expenditure 2012/13	Net Expenditure 2013/14
<u>Leisure</u>		
Leisure Centres	7,670,865	7,826,198
Leisure Development	549,243	642,992
Parks and Cemeteries		
Zoo	794,549	854,146
Landscape Planning and Development	1,847,757	1,935,307
Estates Mgt inc Belfast Castle/Malone House	252,215	339,042
P&C Development	177,906	138,893
P&C Services	1,284,501	1,204,121
Open Spaces & Active Living	546,894	658,461
Area East (Including Roselawn/Crem)	2,285,031	1,883,562
Area South West (including City Cem)	2,751,475	2,850,145
Area North	2,237,419	2,347,437
Directorate		
Anti Social Behaviour	253,545	253,917
PBDU	744,740	701,608
Business Support including bereavement admin	1,769,900	1,995,406
TOTAL	23,166,040	23,631,236

<u>Summary of Priority Actions for the Parks and Leisure Department</u> for 2013/14

The department is currently developing the full detail of its Departmental Plan for 2013/14 which will be presented to Parks and Leisure Committee in March. Highlighted below are some of the key proposed actions, listed in line with existing corporate priorities;-

Investment Programme

- Develop a Programme of work associated with the Review of the Leisure Estate including;-
 - Engagement with Members following receipt of Deloitte report on the leisure estate
 - Defining and agreeing the principles for taking forward any future investment in the leisure estate
 - Agree priorities for investment and the financially strategy for the renewal of the leisure estate.
 - Agreement of what a future Vision for leisure in Belfast should look like – a "blue-print for transformational change"
 - Prioritisation of key changes to leisure service delivery and ongoing management on a short, medium and long-term basis
- Provide leadership to the Oversight and Programme Delivery Boards for the Connswater Community Greenway to ensure the delivery of the scheme on time and within budget.
- Develop and deliver with partners and local communities a series of community gardens across the city in line with the Growing Communities Strategy
- Deliver year three actions in the pitches strategy including the pitches improvement programme
- Complete the refurbishment of the Mary Peter's Track and Reopening event
- Complete redevelopment works at Dunville and Woodvale and deliver, with the local communities a programme of activities at each of the sites
- Finalise the joint feasibility study on the development of new crematorium facilities in conjunction with Newtownabbey BC and agree the critical next steps for BCC
- Continue to manage the ongoing cemeteries development project and undertake associated Tier 2 land suitability tests at the Dundrod site
- Agree (with our Partners) the new Active Belfast Strategy and Action Plan

- Review and Update the Open Spaces Strategy for the city
- Ensure all of our sites to be used in the World Police and Fire Games are ready to receive international visitors and fit for purpose for competitive play
- Develop and deliver (as part of cross-Council teams) those agreed projects under LIF which fall within the Parks & Leisure remit
- Develop options regarding the future of the Floral Hall
- Progress with Property & Projects the development brief for Wilmont House

Environment

- Continue with the Green Flag standard site assessment across the department's parks and green spaces: retaining Green Flag status for the 12 (2 more due in 2013) parks that currently hold it; and applying for the standard for 2 additional parks and open spaces
- Implement robust arrangements for the management and maintenance of phase 1 of the Connswater community Greenway
- Work in partnership to develop and deliver the Safer Neighbourhood Antisocial Behaviour Programme
- Deliver improvements in Dog control in our parks in line with the Clean Neighbourhoods legislation
- Continue to work with strategic partners such as DRD Roads Service to deliver effective street tree management and new planting plans

Economy

- Implement a revised business/ commercial model for the Zoo, the Castle and Malone House
- Submit the Stage 2 application to HLF for the redevelopment of the Tropical Ravine and continue with the project implementation
- Identify and prioritise key sites for application to HLF under their 'Parks for People' grants scheme
- Develop plans to use all of our assets to enrich the city's cultural, tourism and heritage "offering" by capitalising on key events in the city such as the WPFG, Rose Week, Spring Fair and the city's Summer concert calendar
- Continue to provide a competitively priced leisure service across the city

People, Communities and Neighbourhoods

- Deliver Active Belfast consortium work programme to include: Active Communities
- Develop and deliver health and activity programmes and improvements outlined in the 'Active Belfast Plan' together with the Belfast Health Development Unit and other key partners
- Deliver, with partners Year 1 actions in the new Amateur Boxing Strategy
- Deliver sports development activities at the Urban Sports Park
- Develop a city wide "Participation Plan", including a review of the departmental grants schemes
- Develop with partners an annual programme of parks and leisure focused citywide events across the city
- Facilitate the delivery of community programmes and activities which will engage people, get them more active and help them to participate more in their local communities and neighbourhoods
- Continue to deliver a number of outdoor gyms and community gardens in line with our emerging workplans around people, communities and neighbourhoods and in order to tackle critical issues around health inequalities
- Deliver and evaluate the Park Warden pilot, embedding a more hands-on approach with Park Safety Wardens plating an active role in making community and neighbourhood parks safe and welcoming places to be
- Deliver phase two of the Youth in Parks initiative, establishing a number of Young Adult Association Areas (YAAAs) in a number of our Parks
- Develop and establish a range of community involvement / engagement fora across the city including more Friends Groups, Customer Focus Groups and stakeholder panels
- Develop proposals for the use of the Girdwood Community Hub to maximise community benefits.

<u>Improved, Modern Service Delivery (Departmental Improvement Programme)</u>

- Improve the customer experience at Parks and Leisure venues through ongoing implementation of our Customer Charter and development and delivery of key customer service standards
- Continuation of the roll-out of customer care training for all staff
- Implementation of critical service improvement pilots as identified and prioritised through the Departmental Improvement Programme

- Develop with partners (QUB) a robust system of data collection and analysis to support the departmental planning and evaluation framework and improved performance indicator reporting
- Ongoing development of staff to be able to deliver the ambitious vision for parks and leisure, with specific focus on community engagement and involvement

DEVELOPMENT COMMITTEE MAIN ITEMS OF ESTIMATED EXPENDITURE 2013/14

	Net Expenditure 2013/14 £	Net Expenditure 2013/14 £
Community Services	£5,519,610	£5,492,208
Community Resource Unit	£309,440	£294,334
Community Services Management	£279,215	£226,377
Travellers	£52,829	£48,794
Area Support Unit	£1,130,706	£1,168,674
Community Grants	£1,014,251	£1,050,483
Community Facilities	£1,987,219	£1,956,654
Children & Young People	£745,950	£746,892
City Events and Venues	£4,143,548	£3,901,095
Waterfront/Ulster Halls	£2,478,057	£2,400,924
City Events	£1,665,491	£1,500,171
Economic Initiatives Section	£6,088,958	£7,001,502
Tourism, Culture and Arts	£4,102,291	£4,751,447
Economic Development	£1,133,013	£1,327,790
Urban Development	£875,284	£946,683
Markets	-£21,630	-£24,418
<u>Directorate</u>	£3,791,418	£2,834,683
Development Directorate	£1,811,185	£1,806,960
City Development	£876,746	£251,248
Policy and Research	£509,951	£546,361
SNAP	£357,688	£0
European Unit	£235,848	£230,114
TOTAL	£19,543,534	£19,229,488

<u>Summary of Priority Actions for the Development Department for 2013/14</u>

Highlighted below are some of the key actions which the department is aiming to achieve for 2013/14.

- Help implement the Strategic Projects from the Belfast Masterplan.
- Support the Local Investment Fund and Belfast Investment Fund.
- Help the strategic development of the University of Ulster North City Campus.
- Implement a framework for marketing the city and developing International Relations.
- Host the Global India meeting.
- Maximise our draw-down and leveraging of EU funds including opportunities for European Regional Development Fund (ERDF) and other funding for key projects.
- Secure a devolved EU Urban fund for the greater Belfast area.
- Lead the NI EU Regional Forum.
- Develop an Integrated Economic Strategy and support a citywide economic forum with key stakeholders including DETI, DEL and InvestNI.
- Implement the transition plan for the Belfast Community Infrastructure Programme (BCIP) for the city (with DSD).
- Support green industries and support the development of the Green Business Park. Including maximising any appropriate European opportunities.
- Agree a detailed implementation plan with partners and committee for implementation in 2015 of the Belfast public bike hire scheme.
- Manage the development and funding of increased convention centre and exhibition centre space at the Waterfront Hall.
- Lead on the delivery of an innovation centre.
- Lead on the delivery of a digital hub programme.
- Deliver the Local Business opportunity aspects and Community access aspects of the super-connected broadband project.
- Develop and implement a City Centre regeneration Strategy.
- Directly create jobs by working with local partners to deliver targeted employability initiatives across the city including HARTE and the Belfast Enterprise Academy.

- Work with DEL, the Belfast Metropolitan College and a citywide Employability and Skills Steering Group on employment and skills strategies.
- Provide business support programmes in targeted sectors.
- Deliver a City Events Action Plan in line with the Council's priorities.
- Deliver a programme of events at the Waterfront and Ulster
 Hall.
- Deliver Council's contribution to major events including the World Fire & Police Games 2013, Irish Dancing Championship 2013, and Tall Ships 2015.
- Develop Belfast's tourism product and deliver actions within the Integrated Tourism Strategy and action plan.
- Market Belfast by supporting the marketing and visitor servicing activities of the Belfast Visitor and Convention Bureau (BCVB).
- Relocate the Belfast Welcome Centre to a better location.
- Develop culture and arts by investing approximately £2M in cultural and artistic activities including the 'City of Festivals' and Creative Legacies.
- Implement the integrated Cultural Strategy.
- Deliver the Renewing the Routes Programme 2012-16.
- Resource support for Community Development local activity (including management of an outcomes based £1.748m grant programme).
- Invest approximately £860,000 in community-based advice services per annum via 5 city-wide advice consortia.
- Identify additional resources to help address the increased demand as a result of the Welfare Reforms.
- Provide support for community engagement with Council e.g. training, skill development, raising confidence and access.
- Management and increased usage of community centres and other facilities.
- Develop and introduce a new volunteering framework to support approximately 70,000 volunteering hours per annum in community facilities.
- Implement the Community Development Strategy action plan.
- Deliver coherent inter agency and inter departmental approach to working with the Traveller community.
- In support of a Neighbourhood Assets strategy, develop an evidence based model of community centre management. Then agree a criterion based assessment framework and start assessing against this.
- Implement the inter-departmental framework for children and young people.
- Deliver a comprehensive citywide summer programme.

- Build the capacity of Youth Forum members to increase the participation of children and young people in the city and neighbourhood life.
- Implement a coordinated approach to grant management through the Grant Unit.
- Use, promote and support evidence based planning via the use of CityStats and other local information."

After lengthy discussion, during which the Director of Finance and Resources tabled for the information of the Members a briefing note on possible scenarios to deliver a district rate below zero, it was

Moved by Alderman Brown,

That the total amount of £129,716,357 to be raised through the district rate for 2013/14 be reduced by 5%.

As there was no seconder the proposal was not put to the meeting.

Moved by Councillor Reynolds, Seconded by Councillor Hussey,

That the total amount of £129,716,357 to be raised through the district rate for 2013/14 be reduced by 2%.

On a vote by show of hands six Members voted for the proposal and ten against and it was accordingly declared lost.

Moved by Councillor Ó Muilleoir, Seconded by Councillor Maskey.

That the Committee agrees to adopt recommendations (i) through to (vii) as set out in the report.

Amendment

Moved by Councillor Reynolds, Seconded by Councillor Hussey,

That the Committee agrees to adopt recommendations (iii), (v) and (vi) only and that the remaining recommendations be subject to further discussion, with a view to being considered again at the next scheduled meeting of the Committee.

On a vote by show of hands seven members voted for the amendment and ten against and it was accordingly declared lost.

The proposal standing in the name of Councillor Ó Muilleoir and seconded by Councillor Maskey, that is, to adopt the recommendations as set out in the report, was thereupon put to the meeting, with ten members voting for and six against and it was accordingly declared carried.

Update on Impact of Flag Demonstrations

The Chief Executive tabled for the information of the Members a report which provided an update in relation to the impact of the flag demonstrations related to the Council's previous decision to fly the Union flag on designated days. He outlined the economic impact and the Council's response thereto and the impact on Members and staff.

After discussion, the Committee:

- (i) noted the contents of the report and the continued concerns about the economic impact of the ongoing demonstrations and unrest related to the Council's decision on flying the Union Flag;
- (ii) agreed that the Lord Mayor, the Chairman of the Strategic Policy and Resources Committee and Party Group Leaders (or their nominees) convene a number of engagement events with key stakeholders to explore further ways in which the Council could provide support, particularly for the retail and hospitably industries, including working with relevant bodies to manage any issues relating to the image and reputation of the city; and
- (iii) noted also that the security of Members and staff remained a primary concern at all times and all possible steps were being taken to provide a safe and secure working environment.

Cross-Cutting Issues

Transforming Your Care: Vision to Action

(Mrs. S. Wylie, Director of Health and Environmental Services, attended in connection with this item.)

The Committee was reminded that, at its meeting on 9th June, 2012, it had received a briefing from the Chief Executive of the Belfast Health and Social Care Trust outlining the content of the "Transforming Your Care: A Review of Health and Social Care in Northern Ireland" document which had been published by the Department of Health, Social Services and Public Safety. Subsequently, the Minister for Health, Edwin Poots, MLA, had launched a consultation document entitled "Transforming Your Care: Vision to Action" which summarised the changes which had been proposed to Northern Ireland's Health and Social Care System. At its meeting on 23rd October, the Committee had agreed to receive a further briefing, with a view to informing any response that it might wish to make regarding the proposal.

The Director of Health and Environmental Services reported that it had not been possibly to arrange a suitable date for a further formal briefing before the consultation

closing date of 15th January. However, given the significance of the Transforming Your Care Proposals, Mr. Ian Deboys from the Belfast Local Commission Group was in attendance to make a short presentation on the proposals and answer any questions which the Members might have.

She explained that the document set out far reaching proposals for change across a range of Health and Social Care Services, including mental health services, statutory residential homes, acute services and primary care. It explored how a focus on prevention, early interventions, integrated care and promotion of personalised care could enable more services to be provided in the community, closer to people's homes where possible. It contained ninety-nine recommendations for improvements in the quality of care and required a shift of resources of £83 million across Northern Ireland from hospital to community-based services. It was estimated that it would take an investment of £70million in transitional funding to enable a new model of care to be implemented and recognised that quality must be improved within a fixed budget.

The recommendations in the document concerned the following ten areas of care:

- (1) Population health and well being;
- (2) Older People;
- (3) Long-term conditions;
- (4) Physical disability;
- (5) Maternity and Child health;
- (6) Family and Child care;
- (7) Mental Health;
- (8) Learning disability;
- (9) Acute care; and
- (10) Palliative and end of life care.

She explained that, while political parties would have an interest as to how all of the above services would be provided for local residents, recommendations regarding public health and well being were directly significant to the role and functions of local government. Although the Committee had not had the opportunity to discuss the recommendations in detail with the Trust, it was suggested that it might be appropriate to make a short response with regard to the contribution Councils made in improving the health and well being of the population generally and hence contribute to the prevention of ill health and a reduction in the demand for acute health services. Accordingly, a draft response, which drew from the Council's previous submission to the Department for Health, Social Services and Public Safety's consultation on a ten year Public Health Strategic Framework "Fit well - Changing Lives" which had been approved by the Council in November, 2012, had been prepared. It reflected also the relevance of the Northern Irelands Local Government Association's draft response to the current situation and would be amended to incorporate any comments or changes determined by the Committee during the meeting.

Mr. Deboys was admitted to the meeting and welcomed by the Chairman.

With the assistance of visual aids, Mr. Deboys outlined the rationale for the review and its main objectives. He explained that Transforming Your Care was aimed at Service improvements at preventing ill health; providing more care and services without having to visit a hospital; give more choice about services; being at the forefront of new technology to help people care for themselves and be independent; and make the best use of resources which the Health Service currently had and not cutting services. In order to make changes happen, the following had been undertaken and noted:

- Draft Plans had been written on how the Board would improve services on the ground to deliver Transforming Your Care;
- Those plans would be amended and finalised once the consultation process had been completed;
- Making the changes would take time around three till five years;
- Some difficult choices lay ahead, with further consultation to be undertaken; and
- There was a commitment to improving health and social care services and investing money to make it happen, with £19 million having been invested in the current year.

Mr. Deboys then reviewed each of the areas of care and how it was proposed that they would change. He concluded by summarising the consultation process and indicated that responses were required by 15th January, 2013.

Mr. Deboys then answered a number of questions from the Members, following which the Chairman, on behalf of the Committee, thanked him for attending and he retired from the meeting.

The Committee approved the undernoted comments as the Council's response to the consultation document:

"Belfast City Council Response to Transforming your Care: Vision to Action

Thank you for the invitation to comment on the above consultation document. Belfast City Council received an initial briefing on proposals emerging from the review by Belfast Health and Social Care Trust and Local Commissioning Group staff in June. The Council has not however been able to arrange a subsequent briefing offered by Dr George Neill, Chair of the Belfast Local Commissioning Group, within the consultation timeframe. This response is therefore of a general nature but focuses primarily on proposals relating to population health and well-being. Council Party groups may submit additional comments.

We would wish to draw attention to comments submitted previously by the Council to the DHSSPS in response to its Ten Year Public Health Strategic Framework 'Fit and Well – Changing Lives' [See Appendix A]. The Council welcomed the promotion of partnership working to address the wider socio economic and

environmental influences on health and wellbeing advocated in the document. The Council also supported the adoption of a 'whole government approach' where the public health framework sits at the heart of government and informs other policies and strategies under development. Importantly, the 'Fit and Well' consultation clearly identifies linkages with community planning, delivering social change, employability policies etc as part of an inter-related agenda to improve public health. The Council response to this previous consultation sought to illustrate the considerable provision and cooperative arrangements already in place whereby Belfast City Council continues to seek to improve health and wellbeing opportunities for citizens.

During discussion with the Belfast Health and Social Care Trust and Belfast Local Commissioning Group representatives, health challenges particular to Belfast were acknowledged. Low health outcomes in the city were attributed to a wide range of factors including multiple deprivation, an ageing population, lengthy stays by some people in hospitals, changes in the workforce and outdated facilities which were not fit for purpose.

Poor levels of health and mortality statistics have been mapped in detail across Belfast. The correlation between poor health and area statistics showing low incomes, high unemployment and lack of educational achievement is an accepted fact. Such causal relationships, and the fact that detailed local evidence of circumstances exists (though not always shared), makes a clear case for integrated and jointly planned and delivered local solutions.

Opportunity and progress in meeting health demands in the city were also acknowledged during discussions, and commitment given to develop co-operation and leadership through the Belfast Strategic Partnership (BSP). It was recognised that Health and Social Care organisations could not address many of the health issues on their own and that a diverse range of community and voluntary agencies are vital to provide support at local level.

The Council welcomes the approach adopted in developing the Transforming your Care report which emphasises the need to learn from best practice elsewhere while retaining affinity with core NHS principles. Belfast City Council is supportive of the ambitions outlined in the report to:

- be better at preventing ill health
- provide patient and client-centred care
- manage increasing demand across all programmes of care
- tackle health inequalities
- deliver a high-quality, evidence-based sustainable service
- support our workforce in delivering the necessary change
- give our children the best start in life

A summary of general comments concerning the document is outlined below.

(i) Integration of services at a local level

While accepting that the role of Local Government has been recognised in discussion between and through ongoing co-operation with mainstream health organisations in Belfast, it is disappointing to note the lack of any such acknowledgement within the report. The Council has illustrated previously (in the Fit and Well consultation response) a whole range of contributions Councils make to improving public health and well-being. These activities range from statutory provision such as Leisure and Food Health responsibilities to specific, innovative new projects aimed to improve the health of families, children and older people and to reduce health inequalities evident in Belfast.

The document emphasises the need to place the individual at the heart of the model of care and the need to:

- integrate services at a local level
- provide more community-based services
- care for people at home when safe and appropriate to do so

Belfast City Council supports these principles. A key example of where the Council already demonstrates commitment and actions in realising the above ambitions, which are central to Transforming Your Care proposals, is seen through the operation of the Belfast Strategic Partnership (BSP). As part of the re-structuring of health services in Northern Ireland, there was a direct requirement for the new Public Health Agency to work in partnership with local government to address inequalities in health, which are particularly significant across Belfast and can be mapped against deprivation indicators.

In recognising the opportunities presented by the reform of the health service, the Council agreed to work with the Public Health Agency (PHA) and the Belfast Health and Social Care Trust (BHSCT) in establishing a joint Belfast Health Development Unit for the city with co-located members of staff from each of the agencies working together on joint programmes. The new unit was launched by the Minister for the Department of Health and Social Services and Public Safety in March, 2010.

The Council and the Chief Executives of the PHA and BHSCT continued to build on the partnership arrangements and went on to establish the Belfast Strategic Partnership (BSP) for addressing life inequalities, which first met early in 2011. The partnership now has high level representation from statutory, voluntary and community sectors, including representatives of all Council political parties. Its purpose is to act as the key strategic decision-making forum on agreed inter-sectoral priorities to tackle and influence the root causes of ill health and to reduce life inequalities in the Belfast area.

This is a hugely ambitious task which continues to require the collective action of all partners represented on the BSP and other stakeholders. This example, however, illustrates clearly the approach advocated in "Transforming Your Care" and how Local Government can assist bring about desired changes in service provision at a local level by

- Influencing and informing others to address life inequalities
- Taking direct action to address life inequalities
- Measuring and understanding the impact of approaches to addressing life
- inequalities.

A series of activities are being progressed by the BSP and two of these are outlined briefly below by way of demonstrating roles already played by Belfast City Council. These clearly reflect the approach advocated and outcomes expected from the 'Transforming Your Care' review.

(a) Active Belfast

The Active Belfast approach is a key strand of the council's work in addressing life inequalities within the city, as part of the framework for action of the Belfast Strategic Partnership.

The Council has established an Active Belfast Partnership which provides a real opportunity to work with key partners to develop joint initiatives and projects to improve the health and wellbeing outcomes for the people in the city. The partnership has eleven core members including health organisations, government departments, agencies, universities and voluntary groups

The development of the Active Belfast Strategy will provide the opportunity to:

- Demonstrate a commitment to a strategic co-ordinated approach;
- Develop a shared vision for an active and healthy city;

- Support new cross-cutting policies, service delivery and citywide activity plans
- Develop joint planning and delivery of initiatives and projects; and
- Maximise available resources across a range of organisations.

(b) Services for Older people

Belfast has an aging population profile. In reflecting the needs of older people in the city generally, joint work by the Belfast Strategic Partnership (BSP) highlighted the opportunity to improve healthy and active aging within its programme of work 2011-2015. Part of the work associated with this action is to involve different sectors and organisations across the city, including the voluntary and community sector and those representing older people, in joint planning and delivery arrangements.

The Council is also a signatory of the 'Age Friendly Declaration', the first formal step in the process towards Belfast becoming an Age Friendly City. This commits Belfast to participating in the World Health Organisation Global Network of Age-friendly cities and to commence a 5 year cycle of continuous assessment and improvement to make Belfast more age friendly and to promote independence in older age.

These projects reflect local political leadership in meeting the needs of the local population. It is essential that locally elected representatives have an opportunity to convey the needs of their areas in the planning and integration of health related provision

It is essential that role and contributions made by Local Government to the 'Transforming Your Care' agenda, as represented in the above examples, are reflected fully in the final strategy

(ii) Community Planning

The Council would also wish to see reference made to how proposals within the report, underpinned by the overarching ambition to provide services at a local level, will be developed within the context of new powers for Community Planning expected to be conferred to local council's as part of the reform of Local Government.

In anticipation of this new responsibility, Belfast City Council has worked with the Belfast Strategic Partnership, the BH&SCT, PHA and others to develop an agreed thematic approach to Community Planning. The conclusion of this exercise has been to propose nine key elements required for the successful delivery of any project that uses a Community Planning approach. Such guidelines may help deliver aspirations for integrated local services provision including community based provision, issues which are fundamental to the realisation of the 'Transforming Your Care' agenda.

Amongst the key elements identified for Community Planning, which are clearly related to the anticipated role of Council's in any partnership arrangements to improve health provision and outcomes locally, are

- Adapting approaches to best fit with such things as existing statutory obligations, pre-agreed commitments, existing structures or thematic initiatives.
- Meaningful engagement, involving people in all aspects of the approach right from the beginning. An inclusive, participatory approach, that emphasises communication with communities and between partner organisations, is essential to success.
- A commitment to planning that results in tangible change that benefits people and communities. This involves identifying shared, long term, aspirational outcomes from the outset and mapping causal relationships between outcomes, interventions and indicators to measure impact.
- Governance arrangements Under the Local Government Reform proposals, local authorities in Northern Ireland will have political responsibility for leading on Community Planning. However, leadership responsibilities and commitments by organisations (Statutory & Community and Voluntary sector) and communities are essential.
- Resourcing with no additional funding available for Community Planning there will need to be flexible use and sharing of budgets towards agreed joint outcomes. Resources should be committed and reflected in individual stakeholder plans.

The most effective and efficient solutions for the transformation of health and social care will require interventions and services that are delivered by a variety of statutory, community and voluntary organisations. For Councils to be successful in delivering a community planning role it is essential that community health and social care requirements are included and planned, designed, delivered and evaluated in an environment that is conducive to shared approaches.

(iii) Shared Assets

The need for greater efficiency through sharing assets is clearly recognised in the consultation document. This point was also made in the 'Fit and Well' document which emphasised the growing importance of an asset approach; i.e. building on what a community has rather than basing interventions on what it doesn't have. The Council supports this approach which is being used to guide aspects of the review of the Council Leisure estate in Belfast. This review has emphasised the need to significantly re-orientate leisure provision towards the delivery of outcomes to address the widespread health inequalities in the city. The Leisure estate review has been informed by recent research by the King's Fund which has highlighted smoking; physical inactivity; low consumption of fruit and vegetables; and excess alcohol intake as key factors impacting morbidity and mortality levels. The assets provided by Council leisure services, for example, the community gardens programme delivered with the PHA, demonstrate the enormous potential of direct local government involvement in addressing health issues and clearly reflects objectives of 'Transforming Your Care'

Regarding shared physical assets Councils have substantial resource which must be fully utilised in contributing to health improvement locally and regionally. In Belfast alone, the Council's Parks and Leisure department owns and manages

10 leisure centres
48 parks and open spaces
74 playgrounds
Outdoor fitness gyms
120 sports pitches
12 bowling pavilions
1 golf course
Belfast Zoological Gardens
1 Adventure playground

Focused programmes and activities using the above facilities and aimed towards specific user groups – families, children, older people - continue to improve health and well-being locally.

In a context of delivering more diverse services closer to home, Belfast City Council would cite the shared provision in place at the Grove Well-being centre as another example of where local government provides a complementary role in seeking long term health improvement driven by local need. The co-location of leisure and General Practitioner (GP) services at the Grove centre enables local patients to be referred to the Council team of health and fitness instructors who are on site and in a position to provide interventions based on the needs of individuals and personal medical advice.

Belfast City Council view the integration and sharing of assets (current and future) across the Public, C&V and Private sectors is critical to meeting local health needs and gaining potential efficiencies for the public purse. It is essential for Local Government to be directly involved at both a strategic and local level to ensure the desired synergies and efficiencies are achieved.

(iv) Need to commit to strategic engagement with LAs

Although the important role of Local Commissioning is referred to, which will provide input for locally elected representatives who are members of such groups, this should not be seen as an acceptable substitute for effective strategic engagement with local government

Belfast City Council would seek assurance that Local Government will be directly involved in decisions regarding the roll-out of proposals, particularly in regard to its responsibilities for Public Health and future role regarding Community Planning

(v) Family and Child Care

Belfast City Council is represented on the Belfast Outcomes Group, which forms part of the NI Children and Young People's Strategic Partnership. Again the Council is fully supportive of the integrated approach being pursued and also the appreciation of how early intervention contributes significantly towards the achievement of health and well-being in later years.

The Council would wish to express its view that that the childcentric approach should extend beyond services provided by health organisations and that the input from other organisations who improve the life chances for children and young people should be harnessed.

(vi) <u>Urgent care services</u>

The Council notes the need for improvement of General Practitioner (GP) services expressed in surveys used to inform the review and welcomes proposals for GP surgeries to provide integrated care partnerships with multi-disciplinary teams. It was interested to learn of the good practice example documented, as provided by Shropshire Doctors Co-operative Limited.

Belfast City Council welcomes particularly proposals for GP out of hours services to support Accident and Emergency departments, providing urgent care provision on a 24/7/365 basis.

Closing

Belfast City Council takes the view that the comments it has made and approach it advocates in this response reflect closely the underpinning principles expressed in the Transforming Your Care document - particularly as they relate addressing population health and well-being. Proposals within the document are ambitious and will require measured risk taking. Any such risk can, however, be minimised through shared planning, shared commitment and shared responsibility. Such responsibilities must be clearly assigned to enable performance to be managed across all partner organisations.

The Council looks forward to continued engagement with health organisations and will be pleased to contribute further to help determine both local strategic direction and operational delivery of proposals in the city."

Chairman